



Draft Resolutions
proposed by the
European Scout
Committee

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The European Scout Committee proposes that the 25th European Scout Conference (2025) adopt the following Draft Resolutions.

A brief explanation, the text of the Draft Resolution and background information are included in the Conference Document to provide Member Organizations with the required information to facilitate discussions before a decision is made by the Conference during a voting session at the Conference.

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2025-01 – Regional Scout Plan 2025 - 2028

Background

The Regional Scout Plan is guided by our Mission of Scouting and reflects the European Scout Region's active contribution in implementing the Strategy for Scouting and in achieving Vision 2033 and the World Triennial Plan while simultaneously setting a strategic direction for the Region as a whole.

The European Scout Region and our Member Organizations play an essential role in the World Organization of the Scout Movement (WOSM). As an integral part of a global movement, it is key to ensure meaningful alignment throughout. Keeping in mind the strategic work at the Global Level, this plan will help lead the work of the Region in the coming Triennium.

The Regional Scout Plan 2025-2028 was conceived as a forward-looking initiative to reinvigorate our Scout Movement in a rapidly changing world. Building on decades of tradition and success, the plan integrates innovative strategies to meet the emerging challenges youth and communities face. It reflects extensive consultations with stakeholders, external experts, and Member Organizations, aiming to harmonise our efforts with contemporary social, educational, and environmental priorities.

The plan seeks to ensure that our Scouting community remains agile, resilient, and prepared to inspire future generations through a shared commitment to create a better world.

Content Proposal

The 25th European Scout Conference,

- *applauding* the improved approach to the development of the Regional Scout Plan 2025-2028, based on the evaluation of the framework employed for the previous exercise,
- *taking note* of the wide consultations undertaken during the process,
- *commending* all those involved in this important exercise,

Approves the Regional Scout Plan for the period 2025–2028*

Asks the European Scout Committee,

- **to complete a feasibility review**, inclusive of the Conference Resolutions which were approved,
- **to set up an Operational Framework** to implement the Regional Scout Plan, and
- **to publish** the Regional Scout Plan – Action Plan with outputs and appropriate Key Performance Indicators (KPIs), enabling Member Organizations to monitor progress over the Triennium.

* Draft 1 of the Regional Scout Plan, along with its background document, is available [through this link](#). The final draft, which includes feedback from the Europe Scout Symposium, will be released shortly after.

Proposed by: European Scout Committee

Background Information Document

Prepared by the World Scout Bureau Europe Support Centre

Draft Resolution title:	Regional Scout Plan 2025 - 2028
Proposed by:	European Scout Committee

Policy Implications

This draft Resolution has an impact and is inspired by the [Strategy for Scouting – Vision 2033](#), the [World Triennial Plan 2024-2027](#) and the [WOSM Planning Framework](#).

Historical Background

The following historical resolutions, decisions or proposals are relevant when considering this Draft Resolution:

- World Scout Conference Resolution 2014-R06: Strategy for Scouting – establishing and implementing the new strategic framework for WOSM
- European Scout Conference Resolutions:
 - 2019-R01: Regional Scout Plan 2019-2022 – “Growing Together in Europe”
 - 2016-R04: Regional Scout Plan 2016-2019
 - 2013-R01: Regional Scout Plan 2013-2016 – “Developing Scouting. Supporting Growth”

Resource Implications

<p>Volunteers:</p> <ul style="list-style-type: none"> ▪ About 50 to 70 volunteers are recruited on an annual basis as part of the Operational Framework, in addition to the events Planning Teams and occasional working groups. 	<p>Estimated USD 2'000'000 USD for full implementation of all the proposed actions.</p> <p>These costs are estimated based on the operational costs of the World Scout Bureau, based on:</p> <ul style="list-style-type: none"> ▪ Involvement of Regional Volunteers through projects and working groups. ▪ Delivery of WOSM Services. ▪ Attendance and planning of Regional Events and initiatives. <p>An estimate of external resources would estimate between USD 300,000 and USD 400,000 for the Triennium.</p>
<p>Staff:</p> <ul style="list-style-type: none"> ▪ About 5 to 7 FTE for the Triennium. 	
<p>External Resources:</p> <ul style="list-style-type: none"> ▪ External facilitators, trainers, consultants, and partnerships. 	



2025-02 – Promoting youth members to leadership roles

Background

Youth Empowerment has long been a fundamental pillar of Scouting in Europe. The European Scout Region has consistently strived to lead the way in ensuring meaningful youth participation, with the highest number of young volunteers and a strong commitment to youth representation in decision-making bodies.

Building on this legacy and the European Scout Conference Resolution 2022-02, the European Scout Region developed and adopted a Youth Empowerment Framework (November 2024) to strengthen the voice and impact of young people in decision-making. This framework provides a structured approach to fostering youth leadership at all levels, ensuring that young people are not only included in governance structures but are actively shaping the Region's future.

The [Youth Empowerment Framework](#), provided as a background document to this resolution, is built on three key pillars:

- Ensuring young people lead decision-making at all levels, supported by intergenerational cooperation.
- Developing capacity-building initiatives to equip young people with the necessary skills to take on leadership roles.
- Fostering an enabling environment where youth leadership is systematically integrated into governance structures.

Through consultations with over 298 young people across 26 countries at European Agora (2023, 2024) and Roverway 2024, key barriers were identified, including lack of leadership opportunities, difficulty in networking, and access to mentoring. The framework responds by setting clear targets.

Simultaneously, the World Youth Involvement Policy is set for review, creating an opportunity for alignment and mutual reinforcement between regional and global efforts. In this context, the European Scout Committee proposes this resolution to reaffirm the Region's commitment to Youth Empowerment and to call on Member Organizations (MOs) to take concrete actions to implement the Youth Empowerment Framework.

Content Proposal

The 25th European Scout Conference,

- *recalling* World Scout Conference Resolutions 2021-05 on the Youth Engagement Strategy and 2021-07 Youth Advisor System and Youth Involvement in Decision-Making,
- *recalling* the European Scout Conference Resolution 2022-02 calling the European Scout Committee to present a regional framework for the implementation of WOSM's Youth Engagement Strategy,
- *acknowledging* the Youth Empowerment Framework for the European Scout Region approved by the European Scout Committee this Triennium,
- *recognising* the ongoing process initiated by the World Scout Committee to revise the WOSM Youth Involvement Policy,
- *acknowledging* the different paths and traditions the European Scout Region has taken on youth empowerment in the past,
- *recognising* the fact that, at the end of the Triennium, still 49% of the volunteers in the Operational Framework of the European Scout Region are under the age of 30,
- *highlighting* the work that has been done to motivate young people to run for the European Scout Committee,
- *Considering* that meaningfully representing young people in their boards and other leadership functions is a responsibility of the Member Organizations and WOSM.

Asks the European Scout Committee and the Member Organizations of the European Scout Region,

- **to encourage the use of a data-driven approach** to identify the best course of action,

- **to continue their efforts to encourage** and empower young people to take on leadership roles within their Member Organizations (especially the National Board) and WOSM (especially the European Scout Committee),
- **to call on Member Organizations and the European Scout Region to take meaningful steps** to implement the Youth Empowerment Framework,
- **to actively contribute to the revision of the World Youth Involvement Policy** and call on Member Organizations to adapt their own policies accordingly,
- **to deliver the necessary support to MOs** through the WOSM Services.

Proposed by: European Scout Committee

Background Information Document

Prepared by the World Scout Bureau Europe Support Centre

Draft Resolution title:	Promoting youth members to leadership roles
Proposed by:	European Scout Committee

Policy Implications

This Draft Resolution has an impact on and strives to inspire the European Region's and NSO's ways of working when it comes to implementing the Youth Empowerment Framework.

Historical Background

The following historical resolutions, decisions or proposals are relevant when considering this Draft Resolution:

- World Scout Conference Resolutions
 - 2021-R05 - Youth Engagement Strategy
 - 2021-R07 - Youth Advisor System and Youth Involvement in Decision-Making
 - 2017-R07 - Inclusive Decision-Making - Developing the World Scout Conference and the World Scout Youth Forum
 - 2014-R09 - World Scout Youth Involvement Policy
- European Scout Conference Resolutions
 - 2022-R02 - Youth Empowerment
 - 2001-R11 - Involving young people in decision-making in the European Scout Region
 - 2001-R12 - Participation of young people in decision-making

Resource Implications

The successful implementation of this resolution requires dedicated human and financial resources to ensure the effective rollout of the Youth Empowerment Framework at both the regional and national levels. Investment in WOSM Services and event-based support will be crucial for delivering training, networking opportunities, and leadership development. The European Scout Region will seek to optimise existing resources and explore funding opportunities for regional events and initiatives as they arise.

Human

Financial

<p>Volunteers:</p> <ul style="list-style-type: none"> ▪ WOSM Consultants and Volunteers will support the implementation of the Framework's targets at the regional and national levels. ▪ Membership in each event Planning Team to oversee related commitments and targets. 	<p>Estimated 100'000 USD for the implementation of all the proposed actions.</p> <p>These costs are estimated based on operational costs of the World Scout Bureau and include:</p> <ul style="list-style-type: none"> ▪ Delivery of WOSM Services. ▪ Support to events planning teams. ▪ Attendance and planning of Regional Events and initiatives. <p>Additionally, any funding opportunity for regional events and initiatives will be considered as they come.</p>
<p>Staff:</p> <ul style="list-style-type: none"> ▪ One World Scout Bureau staff member is on 25% FTE to ensure coordination in implementing the Youth Empowerment Framework. 	
<p>External Resources: N/A</p>	



2025-03 – Regional Registration Fee proposal

Background

The Regional Registration Fee system is a fundamental component of the European Scout Region's financial sustainability. It provides unrestricted income that supports governance, services, and strategic priorities.

The last major revision of the Regional Registration Fee model was in 2004 when the per capita fee was last adjusted. In 2013, the European Scout Conference froze the fee structure, using membership census data from 2009 as the reference point. This decision aligned with the World Scout Conference's fee freeze (2011-2020) and was intended to provide predictability and incentivise growth.

However, this freeze led to growing imbalances over time, as membership growth was not reflected in fee calculations. The freeze was intended to last 10 years but has been in place for 15 years. By 2022, the fees paid by Member Organizations (MOs) no longer accurately represented their membership size, and inflation had significantly eroded the actual value of collected fees. Recognising these challenges, the 24th European Scout Conference Resolution (2022-03) mandated a holistic review of the Regional Registration Fee system.

In response, the European Scout Committee appointed the Regional Fees Task Force (2024-2025) to analyse financial trends, consult Member Organizations, and propose a fairer and more long-term viable model. This Task Force conducted a thorough desk review, engaged in multiple consultation rounds, and examined global developments, including the adoption of World Scout Conference Resolution 2024-02, which introduced a one-time fixed inflation-linked fee increase and mandated a full review of the WOSM registration fee model by 2027.

After extensive consultations, this resolution proposes a new fee model that introduces:

- A rolling three-year membership figure calculation to ensure fairness and accuracy.
- A slight per capita fee adjustment (€0.13 to €0.14) to account for inflation.
- A size adjustment factor to prevent disproportionate contributions from a few large MOs.
- A transition plan to mitigate financial strain on Member Organizations adapting to the new model.

The full proposal with all details can be found in the [Background Document to this proposal - Section 1](#). This proposal ensures that the Regional Registration Fee system remains financially viable, fair, and aligned with evolving global policies while enabling the European Scout Region to continue providing high-quality support and services to MOs. If approved by the Conference, the new fee model will be applied to all MOs starting with the financial year 2025-2026 (starting 1 October 2025).

Content Proposal

The 25th European Scout Conference,

- *recalling* European Scout Conference Resolution 2013-R05 to freeze the Regional Fees for all Member Organizations,
- *recalling* European Scout Conference Resolution 2022-R03 to perform a holistic review of the current Regional Registration Fees system and to deliver a proposal for a future Regional Registration Fees system,
- *noting* the World Scout Conference Resolution 2024-R02 to introduce a fixed fee increase to account for global inflation and requiring a review of the existing fee model and a new fee model to be voted on at the World Scout Conference in 2027,
- *being mindful* of the financial challenges that Member Organizations continue to experience,
- *believing* in the importance of a fair, sustainable fee system that reflects current membership figures and accounts for global inflation,
- *being aware* of the potential risk of a current membership figure-based fee system impacting Member Organizations' incentive to grow.

Adopts the fee model outlined in the [Background Document - Section 1](#) and its timeline for implementation (section 4);

Asks the European Scout Committee,

- **to produce a report on the implementation of the new Regional Registration Fees System** in advance of the next two European Scout Conferences in 2028 and 2031 to allow time for Member Organizations to review before the deadline for submission of resolutions for those Conferences.
- **to continue the work on diversifying the European Scout Region's income streams.**

Proposed by: European Scout Committee

Background Information Document

Prepared by the World Scout Bureau Europe Support Centre

Draft Resolution title:	Regional Registration Fee proposal
Proposed by:	European Scout Committee

Policy Implications

This Draft Resolution has an impact on the following policies or issues in WOSM/MOs:

- Constitution of the European Scout Region - Article VI: Financial Provisions

Historical Background

The following historical resolutions or decisions are relevant when considering this Draft Resolution:

- Current Regional Registration Fees system used by the European Scout Region:
 - Cat.D: GNIpc > USD 9'386: annual fee per Member: EUR 0.13
 - Cat.C: USD 3'036 < GNIpc < USD 9'085: annual fee per Member: EUR 0.065
 - Cat.B: USD 766 < GNIpc < USD 3'035: annual fee per Member: EUR 0.033
 - Cat. A: GNIpc < USD 765: annual fee per Member: EUR 0.01625
- World Scout Conference Resolutions
 - 2011-R02: adopting the WOSM registration fee system from 2011-2012 until 2019-2020 (referencing Conference Document 10 from 2011)
 - 2021-R02: agreeing to continue the frozen annual fee until the fiscal year 2023-2024 and continuing assessment of the future fee proposal
- European Scout Conference Resolutions
 - 2013-R05: Regional Fees (referencing Conference Report from 2013)
 - 2022-R03: Regional Registration Fees Review

Resource Implications

Implementing the new Regional Registration Fee system will require targeted human and financial resources to ensure a smooth transition and long-term sustainability. The European Scout Region will dedicate its staff and volunteers in charge naming the Corporate Services Team of the World Scout Bureau, the Regional Director and the Regional Treasurer to:

- facilitate the rollout of the new fee model, engage with Member Organizations to ensure clarity,
- oversee the phased implementation to mitigate the financial impact,
- monitor the impact of the new system, provide necessary adjustments, and prepare periodic reports ahead of the 2028 and 2031 European Scout Conferences.

As part of this transition, resources will be allocated to financial forecasting, training, and support mechanisms for Member Organizations adapting to the new structure.

Human	Financial
Volunteers: <ul style="list-style-type: none"> ▪ Work carried as part of the existing core capacity of the Regional Treasurer and European Scout Committee for monitoring. 	
Staff: <ul style="list-style-type: none"> ▪ Work carried out as part of the existing core capacity of the World Scout Bureau Corporate Services Team. 	
External Resources: N/A	

2025-04 – Membership development: Strengthening emerging and developing Member Organizations

Background

The European Scout Region is committed to fostering a sustainable and inclusive growth approach, ensuring that all Member Organizations (MOs) can access the support they need to thrive. While many Member Organizations continue to expand at different paces, smaller and emerging organisations often require assistance establishing strong foundations and navigating their development journey effectively. This resolution aims to reinforce our capacity to support these Member Organizations, ensuring that even the smallest organisations can access essential resources.

A key aspect of this approach is broadening access to initiatives and projects, such as the Growth Potential Project, by making it available to all Member Organizations below a 2% market share. By doing so, we recognise that growth challenges are not exclusive to the most minor organisations but can also affect medium-sized and large Member Organizations seeking to strengthen their membership base. This ensures that support mechanisms are equitably distributed, fostering a sustainable and balanced growth strategy across the Region.

At the same time, we reaffirm that direct educational support focused on developing a fundamental understanding of Scouting among local leaders should remain available on a case-by-case basis as determined by the Region after consultations with the Member Organization. This distinction ensures that resources are allocated effectively while maintaining the flexibility to provide targeted assistance where it has the most significant impact.

Content Proposal

The 25th European Scout Conference,

Recognising that in 2025:

- The Scouting landscape within the European Scout Region has become increasingly diverse, with evolving traditions, backgrounds, and support and resource needs.
- Shifting political realities in European countries and ongoing conflicts in some present unique challenges to individual Member Organizations.
- 55% of Member Organizations (26 out of 47) have under 10,000 members, and 51% have a market share lower than 1% (74% lower than 2%), highlighting the need for targeted support to ensure sustainable development.
- Member Organizations from the European Scout Region have consistently scored lowest in the Growth Potential and Continuous Improvement dimensions in Global Support Assessment Tool assessments over the recent Triennium.
- The number of Member Organizations requesting support has been increasing, reflecting a growing demand for long-term assistance.

Taking into account:

- The decision by the World Scout Committee to expand the geographical boundaries of the European Scout Region and the confirmation of membership for 7 new Member Organizations in 2023/24 (an increase of 17,5%).
- The progress made by these new Member Organizations in integrating into the European Scout Region and their active participation in regional activities.
- The impact of support initiatives such as the Nexus Project and the Growth Potential Project (GPP) on strengthening Member Organizations over the years. Nine (9) of the 14 Member Organizations that became part of the GPP are now growing, and seven (7) have more members than before the pandemic.
- The integration roadmap established for some of these Member Organizations, and consultants and the Advisory Group on the new geographical boundaries for Europe who played a key role in this process.

Acknowledging that:

- Growth is not always a strategic priority but can result from improvements in other areas of work (membership development strategies, improved recruitment and retention of Adults in Scouting, strengthened image of Scouting in society, improved and updated Youth Programme, etc.).
- Membership development is intrinsically linked to the priorities set in the Regional Scout Plan, which was presented by the European Scout Committee and later approved by the Conference.

Asks the European Scout Committee,

- **to ensure continued direct support for Member Organizations** with a market share below 2% through targeted regional initiatives, such as the Growth Potential Project (GPP), expanding its reach to ensure accessibility to those most need it.
- **to increase the capacity of support to Member Organizations** by continuously training new consultants and improving frameworks such as GPP, ensuring it remains responsive to evolving needs and integrates new resources and developments in the region and World Scouting.
- **to provide membership development solutions** adapted to the unique realities of each Member Organization, fostering long-term sustainability and resilience.
- **to continue supporting the strengthening of Member Organizations** in the face of external challenges through implementing the Organisational Resilience Framework within their national contexts and realities.
- **to promote a collaborative environment** where partnerships between Member Organizations add value to direct support efforts, encouraging peer-to-peer learning and shared best practices.

Proposed by: European Scout Committee

Background Information Document

Prepared by the World Scout Bureau Europe Support Centre

Draft Resolution title:	Membership development: Strengthening emerging and developing Member Organizations
Proposed by:	European Scout Committee

Policy Implications

The adoption of this resolution will require the European Scout Region (ESR) to further institutionalise and expand its support mechanisms, ensuring that Member Organizations (MOs) with fewer resources or lower market share receive structured and sustained assistance. This may necessitate adjustments in funding allocation, development of fundraising proposals, consultant training, and regional resource distribution to accommodate a broader and more diverse range of Member Organizations.

Strengthening partnerships between Member Organizations for mutual support could also lead to policy shifts in how inter-MO cooperation is facilitated and recognised (Networks) within the Region. Furthermore, this resolution reinforces the need for continuous monitoring and evaluation of membership development-related interventions, ensuring that the European Scout Region remains adaptive to changing national and geopolitical contexts while maintaining a sustainable and inclusive approach to development.

Historical Background

Throughout its history, the European Scout Region has been committed to fostering the growth and resilience of its National Scout Organizations. However, the landscape of Scouting in Europe has evolved significantly, shaped by shifting political contexts, demographic changes, and varying levels of organisational capacity among Member Organizations. While some Member Organizations have experienced stable or rapid membership growth, others—particularly smaller and emerging organisations—have faced persistent challenges in expanding their reach and strengthening their structures.

Recognising these disparities, the European Scout Region has implemented various targeted initiatives to support MOs in their development over the years. In the last two Trienniums, programmes such as the Growth Potential Project (GPP) and the Nexus Project have played a critical role in directly assisting the specific needs of Member Organizations with limited resources. The Organisational Resilience Framework has also been introduced to help MOs navigate external challenges and build sustainable structures for long-term success.

In recent years, the expansion of the geographical boundaries of the European Scout Region—following a decision by the World Scout Committee—has further increased the diversity of Scouting realities within the Region. The integration of seven new Member Organizations in 2023/24, representing a 17.5% increase in regional membership, has underscored the importance of ensuring that support mechanisms remain accessible and adaptable. Moreover, ongoing geopolitical shifts and conflicts in some European countries have placed additional pressures on Member Organizations, making targeted support more crucial than ever. This has reinforced the need for a renewed and expanded commitment to supporting our MOs, ensuring that growth is sustainable and aligned with each organisation's unique context.

This resolution builds on the European Scout Region's longstanding commitment to supporting its diverse membership while adapting to emerging challenges. Refining and expanding existing support mechanisms seeks to create an environment where all Member Organizations—regardless of size or market share—have the resources, guidance, and capacity to develop strong, resilient, and impactful Scouting programmes.

- European Scout Conference Resolutions
 - 2010-R02 - Actions supporting growth through quality
 - 2010-R07 - Tailored Support to NSOs in South East Europe
 - 2007-R08 - Actions for membership growth and development
 - 2004-R06 - Membership growth and development
 - 2001-Rs07 - Cooperation with the Eurasia Scout Region

Resource Implications

Human

Financial

<p>Volunteers:</p> <ul style="list-style-type: none"> 15 WOSM Consultants and 6 Regional Volunteers on an annual basis. 	<p>Estimated USD 600'000 will be used for the implementation of all the proposed actions.</p> <ul style="list-style-type: none"> These costs are estimated based on operational costs of the World Scout Bureau and include: Involvement of Regional Volunteers through projects and working groups, Planning of dedicated capacity-building initiatives. Attendance and planning of Regional Events in correlation with the objectives of the RSP, when applicable. Delivery of WOSM Services. <p>External Funding: Estimated USD 1,500,000 for full implementation of all the proposed actions through:</p> <ul style="list-style-type: none"> Investment for external funding. Contribution to development projects. Facilitating networking and partnerships. Direct capacity-building activities.
<p>Staff:</p> <ul style="list-style-type: none"> 2 World Scout Bureau staff on respectively 50% and 100% FTE to ensure coordination of the implementation. 	
<p>External Resources:</p> <p>N/A</p>	

